

# **Satellite Constellations Update:** *Impacts to U.S. Ground-based Astronomical Facilities*

**AAAC**  
**September 27, 2022**



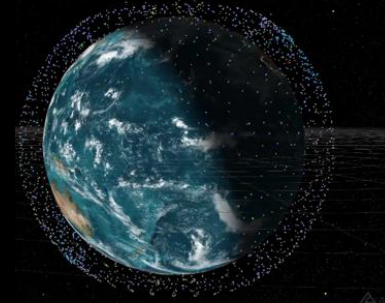
**Ashley VanderLey**  
Senior Advisor for Facilities  
Division of Astronomical Sciences

**Key issue: Constellations of satellites in low Earth orbit – proposed population exceeding 50,000 in coming decade**

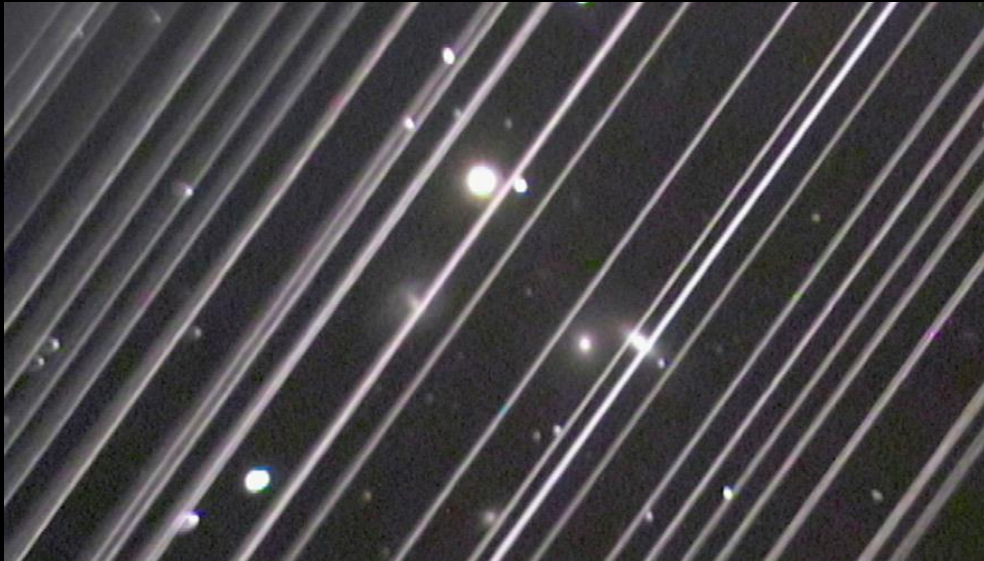
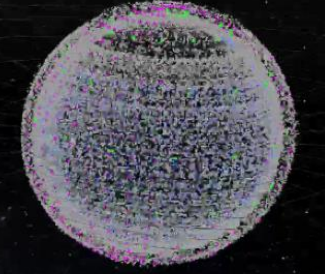
2018



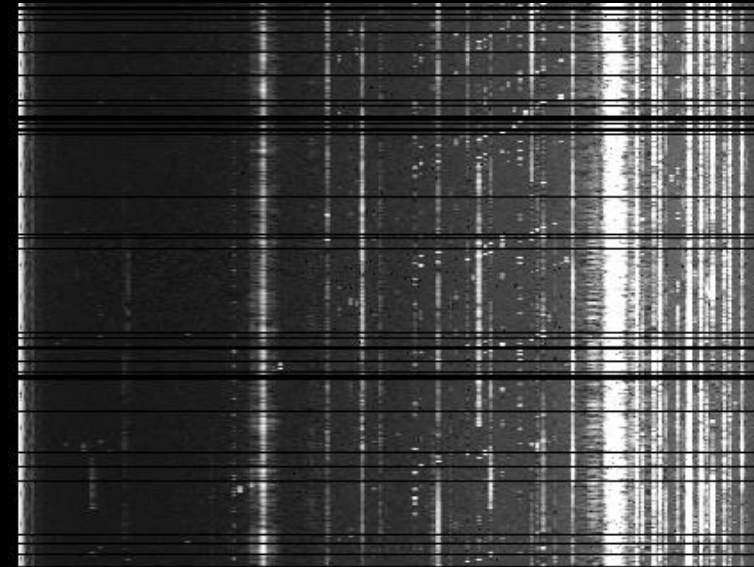
2021



2028



**optical interference**



**radio interference**

***Siting telescopes in remote locations is no longer sufficient for protection.***



Images: Screen shots from animations based on applications filed with the ITU and the U.S. FCC. Credit: SSC.



# Access to Wireless Communications

- Broadband internet and reliable mobile access is ***critical for equity***
  - GSMA reports ~66% of the world's population has a mobile
  - Internet/social media – a great avenue for collaboration, sharing science broadly, participation in discovery
- Increase in usage of wireless devices presents a challenge to sensitive astronomical research which requires ***dark and quiet skies***
  - radio observations
  - optical/infrared

***Broadband plans should consider entire ecosystem***



Credit: Christina S. Murrey, College of Education, University of Texas at Austin

The SpaceX logo is displayed in white, bold, sans-serif capital letters. A white swoosh, representing the Falcon 9 rocket, extends from the top of the 'X' towards the upper right corner of the image.

# SPACEX

SpaceX Falcon 9 Launch  
September 24, 2022

SpaceX Falcon 9 over the Jersey Shore Saturday  
night, Sept. 24, 2022. (Credit: Astronomy  
photographer Chris Bakley; nj.com)

Visible Across the  
North Central PA Region



CAPE CANAVERAL

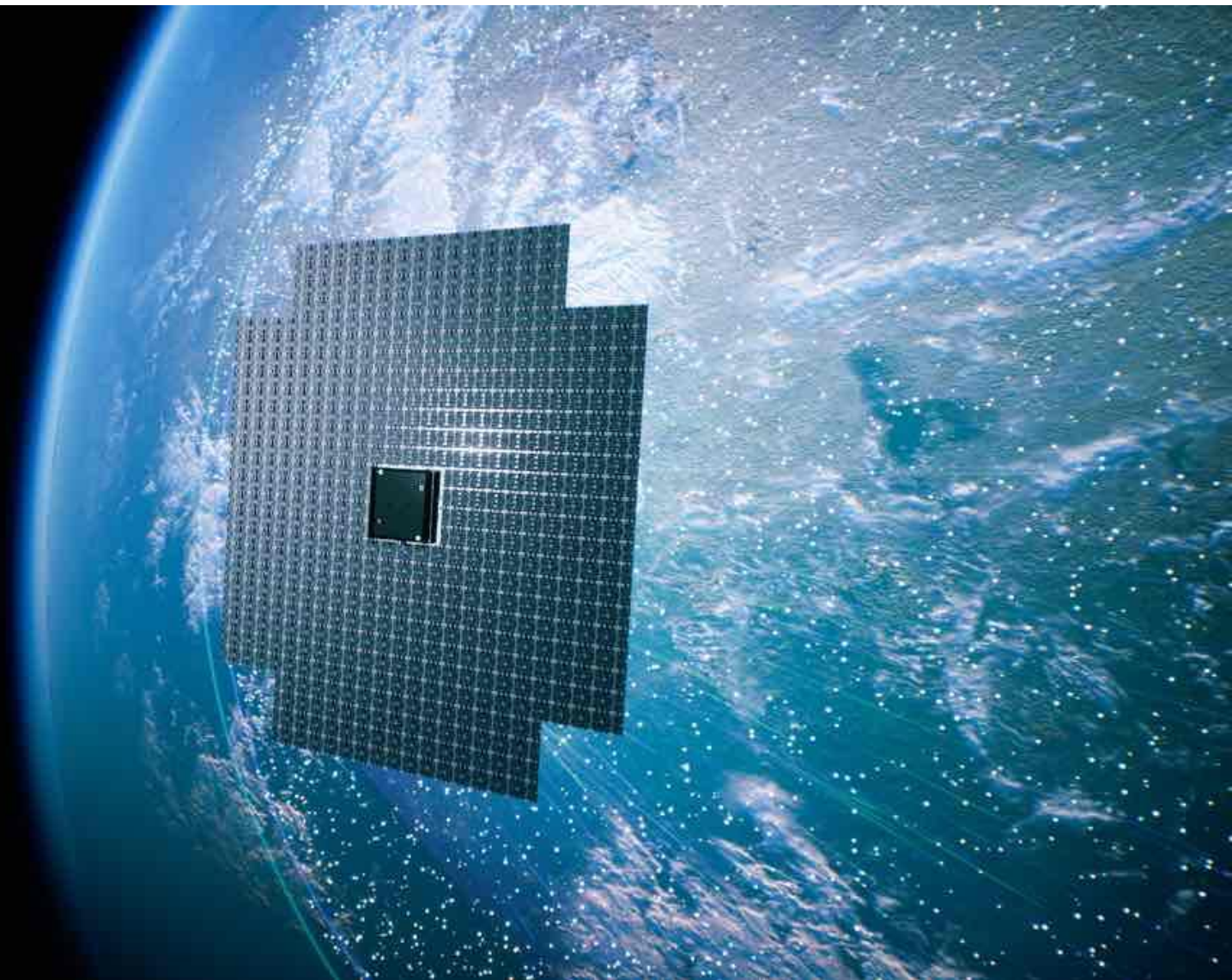
Northcentral  
*PA*  
.com



**AST**  
SpaceMobile



**Globe**



# NSF activities related to new satellite constellations

## *Optical and Infrared*

- NSF-funded workshops: NOIRLab + AAS
  - SATCON1&2 – July 2020, 2021
- **Optical laser guide star coordination**
- NSF's NOIRLab working closely with satellite operators / **co-founder of IAU CPS**
- NSF/Satellite Industry Association joint technical presentation for the USA to UN Committee on the Peaceful Uses of Outer Space (COPUOS) / **Agenda Item at COPUOS STSC 2022**

## *Radio Frequency*

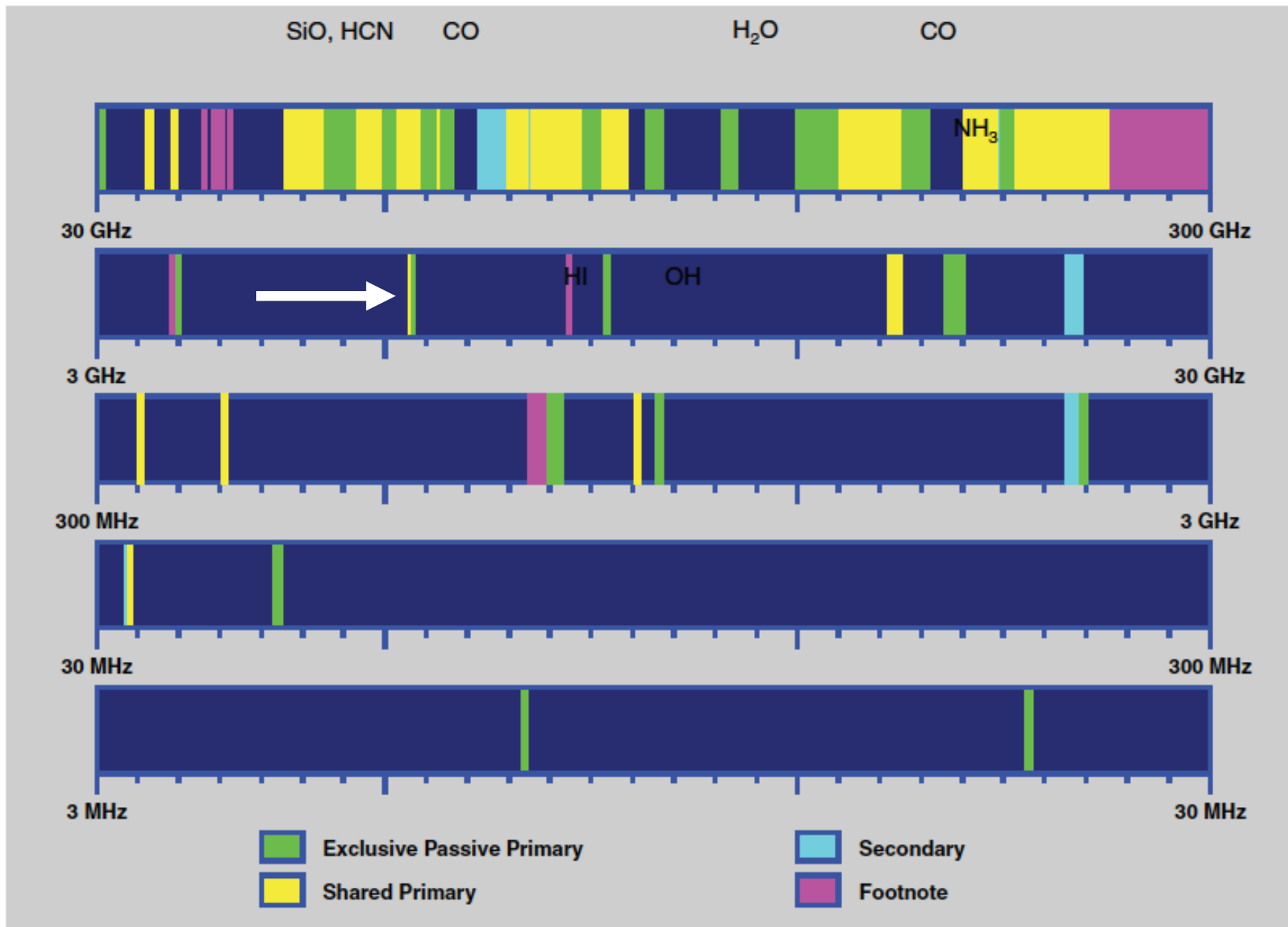
- NSF-supported JASON study (July 2021)
  - Optical impacts on NSF/Rubin Observatory
  - Mitigation opportunities
  - Good practices for satellite vendors
- **Spectrum coordination agreements**
  - SpaceX (signed 2019, updated 2022)
    - **Being updated** (new & modified FCC license)
  - **Other US-licensed operators to come**
- R&D on satellite interference mitigation/coexistence
  - **Spectrum Innovation Initiative** (e.g., NRDZ funding at NRAO) / MOA with NTIA and FCC
  - **SWIFT program** (e.g., SWIFT-SAT)
- Analytic study of radio interference, including
  - Single-dish telescopes
  - Interferometers
  - Cosmic Microwave Background-Stage 4



# 2022 Updates

- Coordination Agreements (satisfying US131)
  - SpaceX (2019, updated 2022); OneWeb and others (in process)
  - New concerning very large and bright satellites / coordination not required
- COPUOS STSC 2022: single issue agenda item for 2023
- Research awards: SWIFT-SAT (22-571) and SII-NRDZ (22-579)
- Laser Optical Guide Star Coordination
- NIST workshop (Summer 2022): Commercial Space and Astronomy Partnering in Best Practices and Guidelines for Brightness Mitigation
- Office of Space Commerce: Open Architecture Data Repository
- Support to FFRDCs (NRAO, NOIRLab with IAU CPS)





<2 %  
below 3 GHz  
is allocated  
to RAS as  
primary



Radio Astronomy Frequency Allocations in the United States



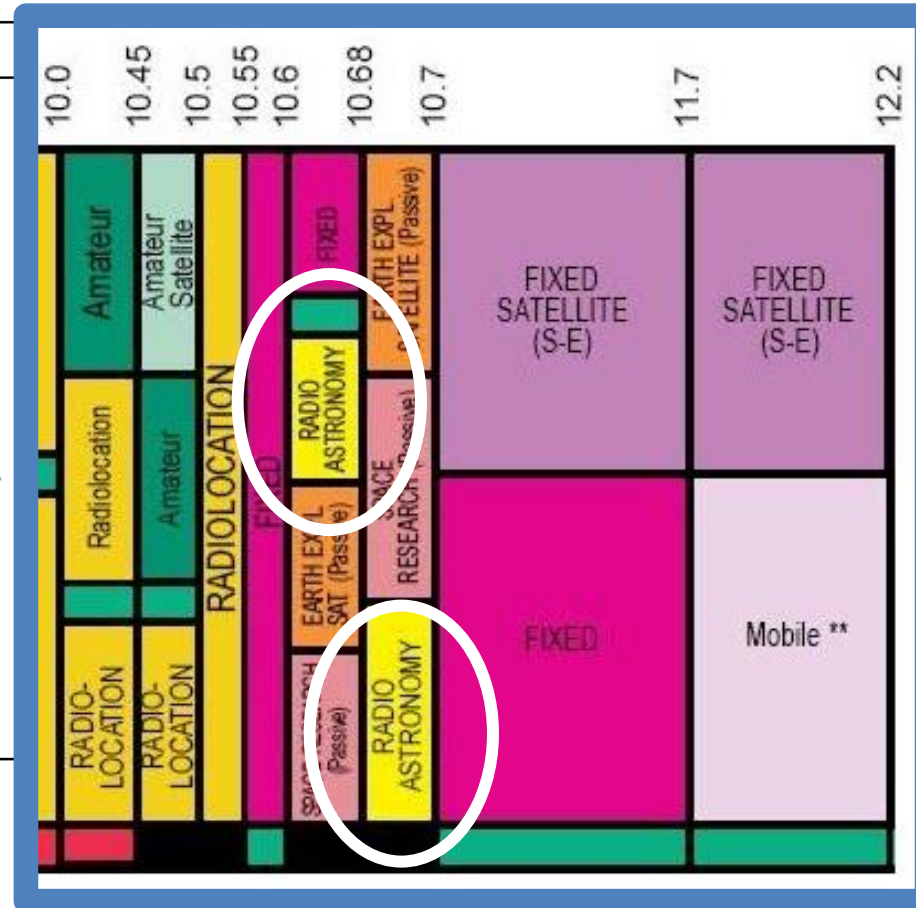
# Radio Astronomy protections at 10.6 GHz

**US131** In the band 10.7-11.7 GHz, non-geostationary satellite orbit licensees in the fixed-satellite service (space-to-Earth), prior to commencing operations, shall coordinate with the following radio astronomy observatories to achieve a mutually acceptable agreement regarding the protection of the radio telescope facilities operating in the band 10.6-10.7 GHz:

## Observatory

Arecibo Observatory, PR.....  
 Green Bank Telescope (GBT), WV.....  
 Very Large Array (VLA), Socorro, NM.....  
 Very Long Baseline Array (VLBA) Stations:  
     Brewster, WA.....  
     Fort Davis, TX.....  
     Hancock, NH.....  
     Kitt Peak, AZ.....  
     Los Alamos, NM.....  
     Mauna Kea, HI.....  
     North Liberty, IA.....  
     Owens Valley, CA.....

*United States (US) Footnotes*



# Statement on NSF and SpaceX Radio Spectrum Coordination Agreement

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June 4, 2019

In late May, SpaceX launched its first 60 Starlink satellites into orbit. SpaceX plans to launch a much larger satellite constellation into low-Earth orbit with the goal of providing terrestrial internet service. The operation of these satellites will neighbor some radio astronomy assets in the 10.6 - 10.7 GHz band. SpaceX coordinated with NSF radio astronomy observatories regarding potential interference from their use of the radio spectrum. After several months of discussion, NSF and SpaceX finalized a coordination agreement to ensure the company's Starlink satellite operations meet the highest radio astronomy protection standards, limiting interference in this radio astronomy band. NSF and SpaceX will continue to explore methods to further protect radio astronomy. Together we are building a partnership between commercial and public endeavors that allows important science and communication.

-NSF-

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Required Coordination Agreement is very helpful to begin a dialogue



# Data loss is expected even in protected band

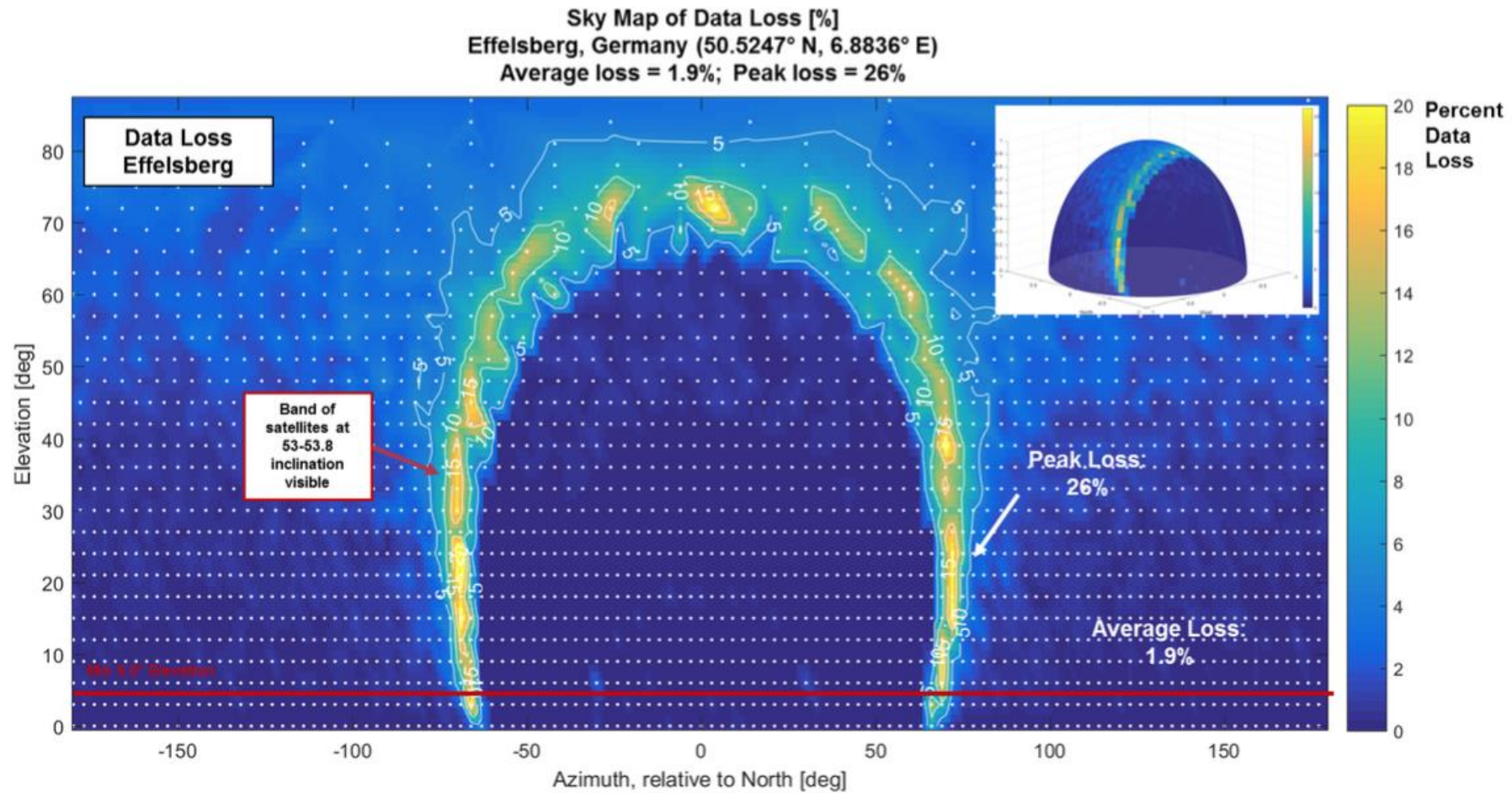


Figure 64: Effelsberg – Sky Map of Percent Data Loss



# Some Characteristics of NGSO Systems to Consider:

- type of orbit, LEO, MEO, HEO etc.;*
- orbit altitude;*
- orbit inclination (to the equatorial plane);*
- number of planes;*
- number of satellites per plane;*
- satellite size;*
- satellite shape and design;*
- aggregate impact of multiple NGS systems;*
- reflectivity of material;*
- whether satellite can re-orient real-time;*
- earth station location and minimum elevation.*

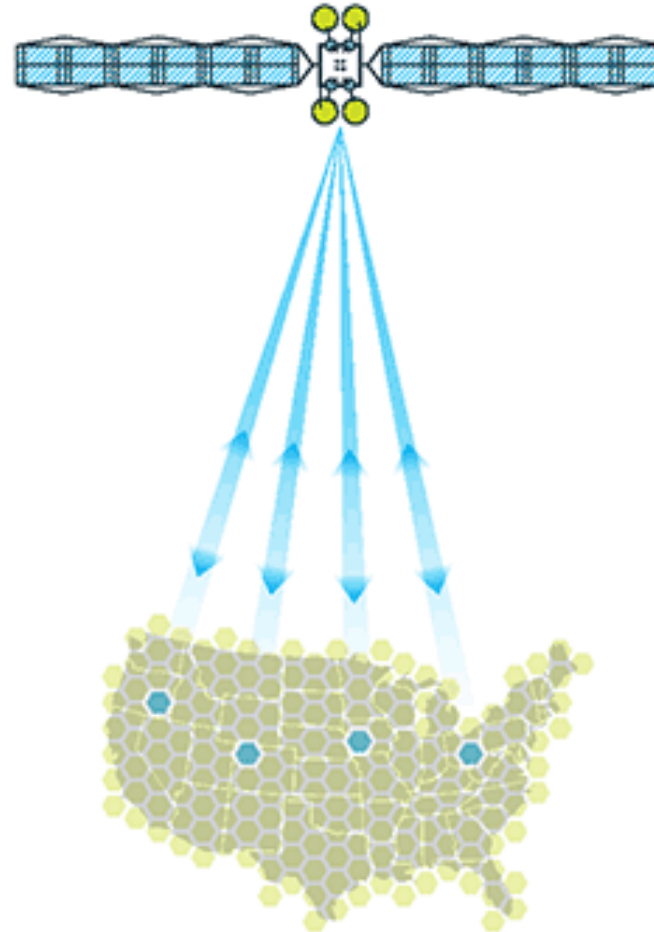
*Modified from SE40 ECC report 271*



# Mitigation Opportunities



Single beam,  
one-way video broadcast



Spot beams for  
satellite internet




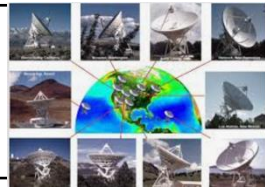
**Beam footprint is a function of:**

- satellite design
- orbit altitude
- transmitting frequency
- orbital parameters

Image Credit:  
<https://corpblog.viasat.com/how-it-works-the-technology-behind-satellite-internet/>



# Radio Astronomy Existing Protections

Site	Type of protection	Summary	Shortfall	Map
<b>Green Bank Observatory</b>  (in National Radio Quiet Zone)	Geographic (47 CFR § 1.924) US113 US131 US161 US385 Allocations	Required coordination for all land and mobile transmitters	Limited protection from airborne transmitters including satellites	
<b>Very Large Array</b>	US113 US117 US131 US161 US385 Allocations	Controls observatory property only; limited protections at some frequencies	Limited geographic protections via footnote in certain bands	
<b>Arecibo Observatory</b>  (in Puerto Rico Coordination Zone)	Geographic (47 CFR § 95.42) US113 US131 US385 Allocations	Fixed/base stations in frequencies below 15 GHz must coordinate, some coordination with air traffic	Limited protection from airborne transmitters including satellites	
<b>Very Long Baseline Array (10 sites)</b>	US131 US161 US385 Allocations	Controls observatory property only; limited protections at some frequencies	Limited geographic protections via footnote in certain bands.	

## Required Coordination by Geographic Location

- National Radio Quiet Zone
- Puerto Rico Coordination Zone

## Coordination by Frequency

- 10.6 – 10.7 GHz (US131)
- 2655 – 2690 MHz (urged to; US385)
- 81 – 86 GHz, 92 – 94 GHz, 94.1 – 95 GHz (US161)

## Every “practicable” effort

- 4825 - 4835 MHz (US113)
- 14.47 – 14.5 GHz (US113)
- 1350 – 1400 MHz(US385)
- 4950 – 4990 MHz (US385)



# How do we do radio astronomy for the next decade and beyond?

- NRQZ (established 1958) needs updated protections from airborne transmitters; other radio telescopes need also need newly established quiet/coordination zones



## Description

The National Radio Quiet Zone (NRQZ) was established by the Federal Communications Commission (FCC) in [Docket No. 11745](#) (November 19, 1958) and by the Interdepartment Radio Advisory Committee (IRAC) in Document 3867/2 (March 26, 1958) to minimize possible harmful interference to the National Radio Astronomy Observatory (NRAO) in Green Bank, WV and the radio receiving facilities for the United States Navy in Sugar Grove, WV. The NRQZ is bounded by NAD-83 meridians of longitude at 78d 29m 59.0s W and 80d 29m 59.2s W and latitudes of 37d 30m 0.4s N and 39d 15m 0.4s N, and encloses a land area of approximately 13,000 square miles near the state border between Virginia and West Virginia.

Credit: Green Bank Observatory



Credit: NRAO



# NSF 2022 Solicitation overview (22-579)

## Solicitation text and other information

- Links at SII home page: [https://nsf.gov/mps/oma/spectrum\\_innovation\\_initiative.jsp](https://nsf.gov/mps/oma/spectrum_innovation_initiative.jsp)

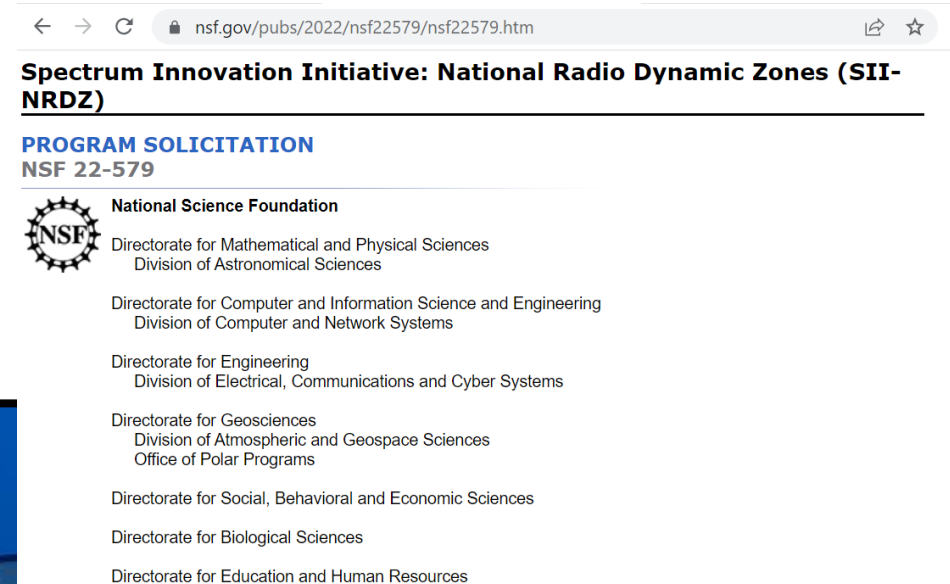
## Anticipate 8-12 awards

- Approximately 6-10 grants for SII-NRDZ Studies, up to \$2,000,000
- Approximately 2 cooperative agreements for Engineering and Execution Lead Phase 1, up to \$500,000

Total anticipated funding: \$10,000,000

Proposals due June 21, 2022

Projects launched by October 1, 2022



# ITU-R WP 7D (Radio Astronomy) US inputs

Number	Document Title
USWP7D_22_23-14_CMB	Updates to Working Document Toward a Preliminary Draft New Report ITU-R RA.CMB: Technical and Operational Characteristics of Broadband, Background-Limited <b>Bolometers Operating in the mm Wave Regime</b>
USWP7D_22_23-15_SZM_Q	Updates to Preliminary Draft New Question ITU-R XXX/7: <b>Radio astronomy in the shielded zone of the Moon</b>
USWP7D_22_23-18_350MHz	Updates to Preliminary Draft New Report ITU-R RA.[350MHz]: Technical and operational characteristics of <b>radio astronomy systems operating below 350 MHz</b>
USWP7D_22_23-19_3-4mm	Updates to Working Document towards a Preliminary Draft New Report ITU-R RA.[67-116GHz]: Technical and operational characteristics of radio astronomy systems and sharing feasibility in the <b>3-4 mm band (67-116 GHz)</b>
USWP7D_22_23-20_EHT	Updates to the Preliminary Draft New Report: Technical and Operational Characteristics of <b>Widely-Distributed Array Systems Operating Above 200 GHz</b>





# Radio Astronomy Takeaways

- Updated geographic protections would help (NRQZ, NRDZ)*
- Domestic: Required coordination helps to start technical conversations*
- International: Participation in ITU-R critical*
- Avoidance of main beam illumination of key radio astronomy sites is helpful, when practicable (depends on frequency, footprint)*
- Technical solutions to be explored: frequency/time duplexing, minimizing sidelobes, etc.*





# Coordinated StarLink User Terminal Testing at NRAO/AUI Sites

*as presented at URSI  
2022*

Chris De Pree (NRAO)

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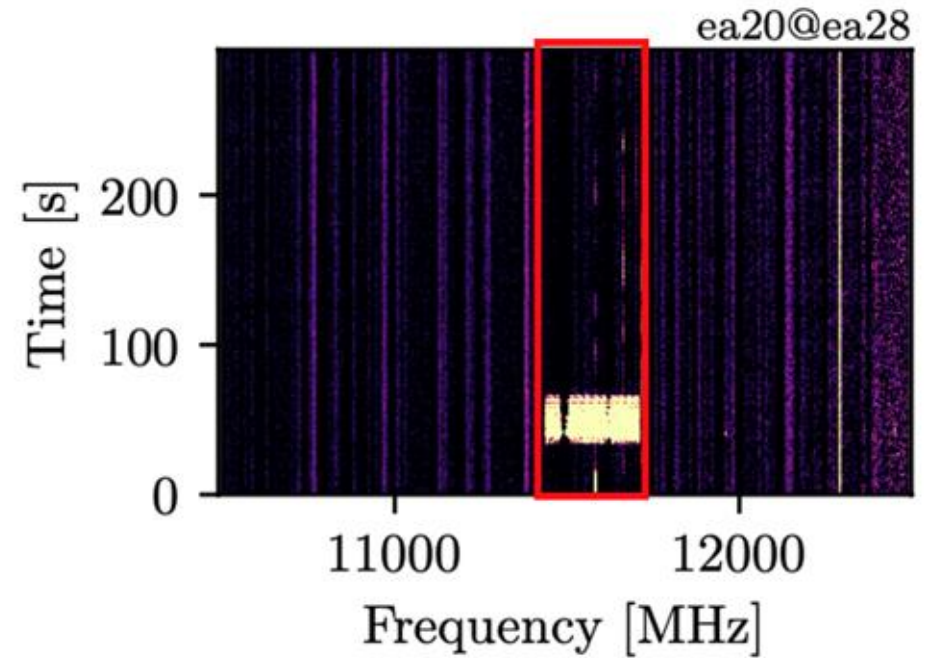
Collaborators:

Albulet, Mihai (SpaceX)  
Armentrout, Will (GBO)  
Baummer, Robert (SpaceX)  
Beasley, Anthony (NRAO)  
Briskin, Walter (NRAO)  
Knox, Doug (SpaceX)  
Minter, Toney (GBO)  
Rau, Urvashi (NRAO)  
Selina, Rob (NRAO)  
Svoboda, Brian (NRAO)



# The Tests and Results

- General Experimental Design/Setup
- VLA, Phase I (September 2021)
- VLA, Phase II (October 2021)
- GBT (February 2022)
- VLA, Alamo Pilot Study (Ongoing, started March 2022)
- Next steps, Frequency Multiplexing (Ongoing, started May 2022)



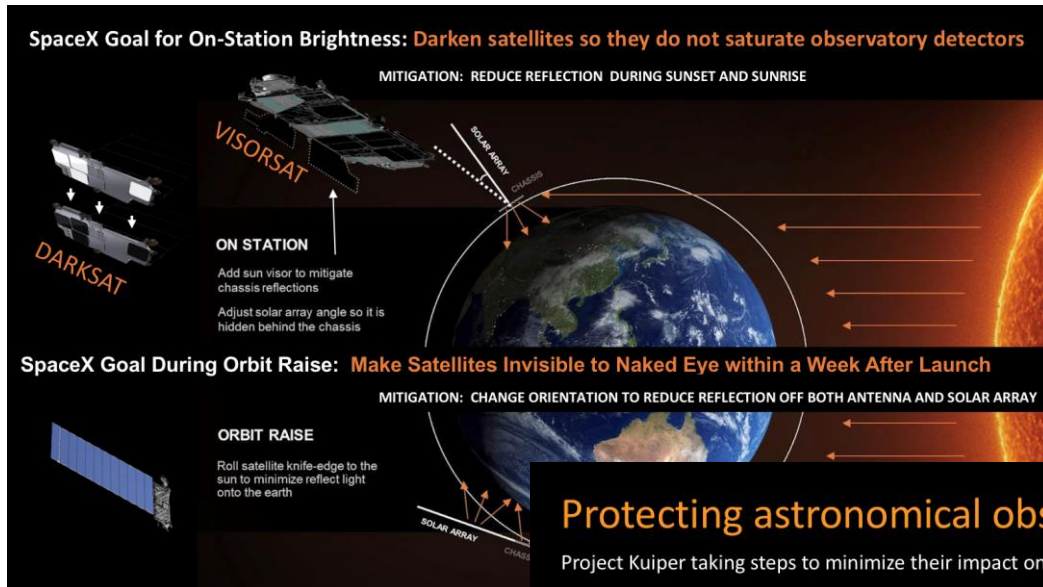


# COPUOS STSC 2022

“The U.S. delegation encourages ongoing efforts of all interested nations, satellite operators, the scientific community, and others ***to evaluate both the extent of the challenge and means to address them*** with the new generation of large constellations of satellites. ***We endorse the set of best practice guidelines produced by the Industry Working Group and their voluntary inclusion into satellite design and development. We also endorse the recommendations on the many steps astronomers can take to mitigate the impact.***”



# US Examples from Industry



## SpaceX Starlink

## Protecting astronomical observations

Project Kuiper taking steps to minimize their impact on astronomical observations.

### System design

- Project Kuiper operates at lower altitudes and includes fewer satellites, helping reduce reflectivity compared to larger constellations or those operating at higher altitudes (over 1,000 km)
- As an all Ka-band system, we avoid potential interference issues with radio astronomy in Ku-band.

### Deployment and operations

- Maneuvering capabilities reduce earthward reflectivity during propulsive operations (orbit raise and lower),
- Steering capabilities allow us to minimize reflections during mission operations.

### Collaboration

- Amazon is committed to working with the astronomical community to find shared solutions, and will share ephemeris data throughout operations to help protect and preserve scientific research.

## OneWeb – Responsible Space



Active brightness measurement campaign underway at GAL Hassin Observatory correlating brightness magnitude to orbital position and time of year

Gen 1

- Results leading to the identification of areas contributing to brightness
- Developing a correlated model for use on Next Generation

Identification of potential solutions to reduce Gen1 brightness in work

Gen 2

Requirements for Maximum Brightness limit in place for Next Generation Satellites

**Designed for de-orbiting in less than 1 year**

All satellites (Gen1 & 2) designed to be de-orbited in less than 1 year

**Design includes provision for assisted de-orbiting as back-up**

- Grappling Feature implemented on all satellites from the initial 2019 launch
- Active OneWeb cooperation with ESA and ADR Community



GAL Hassin Observatory, Italy



Image Credit: OneWeb

OneWeb

Amazon Kuiper



# Best Practice Optical Guidance: Continued Collaboration

## **Satellite Operators**

- Visible brightness as seen from the ground (7<sup>th</sup> magnitude)
- Orbits at ~600 km or lower
- High-accuracy locations (ephemerides)
- Orbit raising/deorbit considerations

## **Astronomers**

- Algorithms/observations: schedulers to avoid passage through planned observational pointings
- Research on aggregate impact



See page 244:  
<https://www.iau.org/news/announcements/detail/ann22002/>





# NSF's NOIRLab: co-host of CPS with SKAO

<https://cps.iau.org/about/>

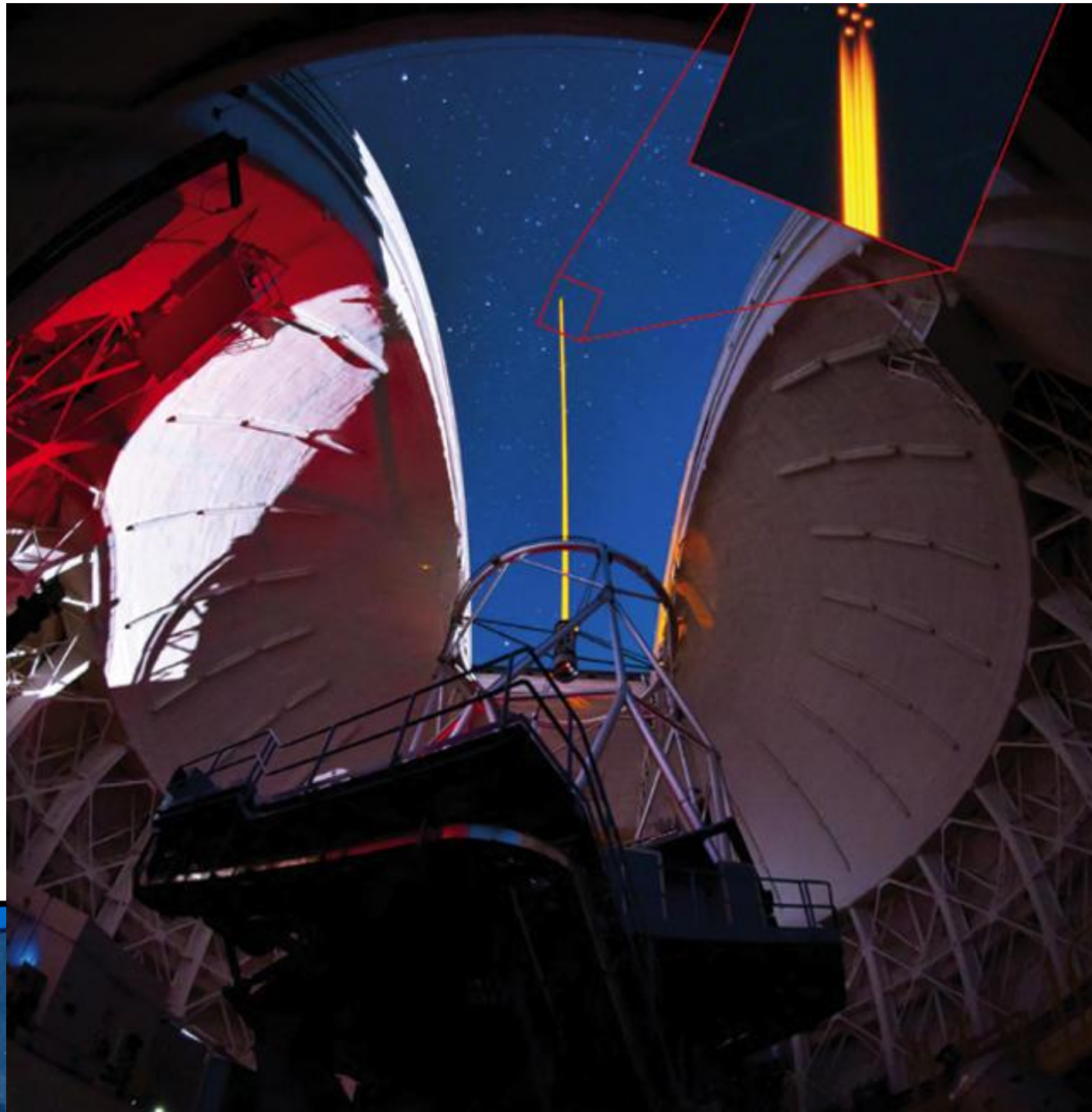
The image is a screenshot of the CPS website homepage. At the top, there is a navigation bar with the following elements: logos for CPS, IAU, NOIR Lab, and SKAO; a list of menu items: Home, About CPS, Background, SatHub, I&T Hub, CE Hub, Policy Hub, Past activities, Further Reading, and a Search icon; and a dark blue dropdown arrow. The main content area has a dark background. On the left, the heading 'Our mission is to protect the dark sky' is displayed in large white text. To the right of this heading, there are two columns of text. The first column, under the heading 'The International Astronomical Union (IAU) is', describes the IAU's concern about satellite constellations and its commitment to a dark and radio-quiet sky. The second column, under the heading 'The IAU Centre for the Protection of the Dark and Quiet Sky from Satellite Constellation Interference (CPS)', describes the center's role in coordinating international efforts to mitigate the negative impact of satellite constellations on ground-based astronomy and the night sky.

**Our mission is to protect the dark sky**

The International Astronomical Union (IAU) is deeply concerned about the increasing number of launched and planned satellite constellations in mainly low Earth orbits. The IAU embraces the principle of a dark and radio-quiet sky, not only as essential to advancing our understanding of the Universe of which we are a part, but also for the cultural heritage of all humanity and for the protection of nocturnal wildlife.

The IAU Centre for the Protection of the Dark and Quiet Sky from Satellite Constellation Interference (CPS) coordinates collaborative multidisciplinary international efforts with institutions and individuals and works across multiple geographic areas to help mitigate the negative impact of satellite constellations on ground-based optical and radio astronomy observations as well as on humanity's enjoyment of the night sky.

# Gemini South laser guide stars



**Continue to support R&D, coordination and communication with satellite operators and related industry, modeling and observational measurements of impact to determine and implement best mitigations**

**[bevander@nsf.gov](mailto:bevander@nsf.gov)**

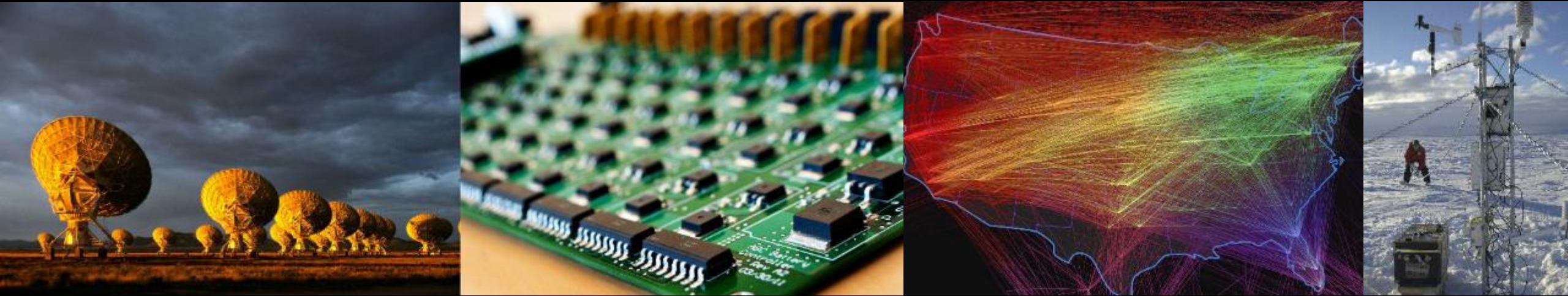


**NSF ESM Unit:**  
**[esm@nsf.gov](mailto:esm@nsf.gov)**



# NSF's Spectrum Innovation Initiative

*Cross-Directorate, housed in MPS Office of Multidisciplinary Affairs (OMA)*



I. National Radio Dynamic Zone

II. National Center for Wireless Spectrum Research

III. Spectrum Research Integrative Activities

IV. Education and Workforce Development

# Partnership and Collaboration: NSF, FCC and NTIA

- Memorandum of Agreement announced Feb 2021
- FCC and NTIA staff will
  - provide subject matter expertise to NSF
  - help align NSF's investments with U.S. spectrum regulatory and policy objectives, principles, and strategies
- Key research areas include
  - spectrum flexibility and agility
  - near real-time spectrum awareness
  - improved spectrum efficiency and effectiveness through secure and autonomous spectrum decision-making
- Establish the first National Center for Wireless Spectrum Research



**Media Contact:**  
Will Wiquist, (202) 418-0509  
will.wiquist@fcc.gov

**For Immediate Release**

## **FCC JOINS FEDERAL PARTNERS IN SPECTRUM INNOVATION COOPERATION AGREEMENT**

*FCC, NTIA, and NSF Sign Agreement to Support NSF Spectrum Innovation Initiative*

WASHINGTON, February 1, 2021—The Federal Communications Commission today announced it has entered into an agreement with the National Science Foundation and the National Telecommunications and Information Administration to support NSF's Spectrum Innovation Initiative. NSF launched the initiative last year to seek innovative advancements in research and development on the biggest challenges facing the United States due to increased demand for electromagnetic spectrum access.

"This Memorandum of Agreement between the National Science Foundation, the National Telecommunications and Information Administration, and the Federal Communications Commission is one step toward revitalizing the interagency coordination process so that it once again is able to produce results for American consumers and the economy," said FCC Acting Chairwoman Jessica Rosenworcel. "Better coordination between these agencies ultimately means more spectrum and more innovation to build the 5G future."

"Spectrum is the backbone of our economy. Investments in spectrum research and development are critical to our future. Engaging with the private sector, academia, and industry to develop innovative solutions is a top priority for the Commission."

"NSF's Spectrum Innovation Initiative is a critical step in addressing the challenges of limited radio spectrum resources and the need for more efficient use of the spectrum."



[Home](#) » [Blog](#)

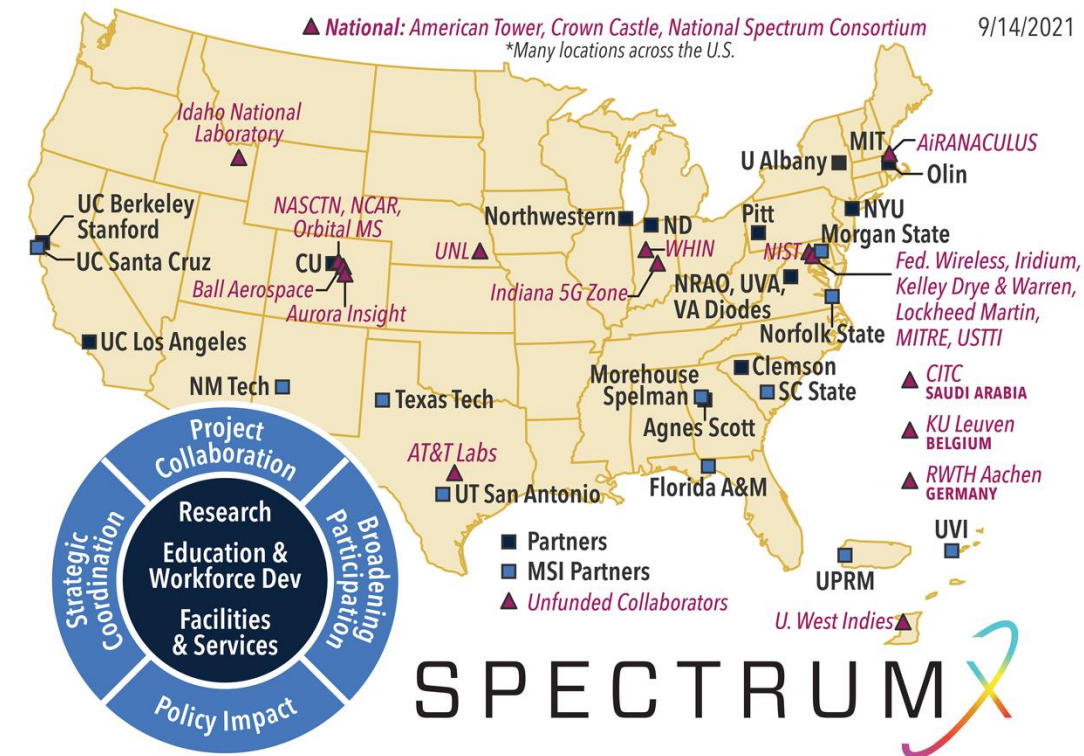
## **NTIA, FCC Experts Will Support the National Science Foundation's Spectrum Innovation Initiative**

March 01, 2021 by NTIA

NTIA, FCC experts entered into an agreement to support the National Science Foundation's Spectrum Innovation Initiative. The agreement is a key step in addressing the challenges of limited radio spectrum resources and the need for more efficient use of the spectrum. The agreement is a key step in addressing the challenges of limited radio spectrum resources and the need for more efficient use of the spectrum.

# SpectrumX: An NSF Spectrum Innovation Center (September 2021)

- The first national center focused on the transformation of radio spectrum management
  - Research, Collaboration and Workforce
- Maximize the benefits of the radio spectrum for society – Center has a strong focus on passive services, including radio astronomy
- A partnership on multiple levels
  - Created by NSF under MOA with NTIA, FCC
  - Participants: 29 institutions (12 minority serving)
    - led by University of Notre Dame
    - grow into a hub for all stakeholders
  - Expertise: convergence across field boundaries
    - communications, passive science, sensing, radio technology, policy/economics, data science, control systems
- Federal investment \$25m over 5 years



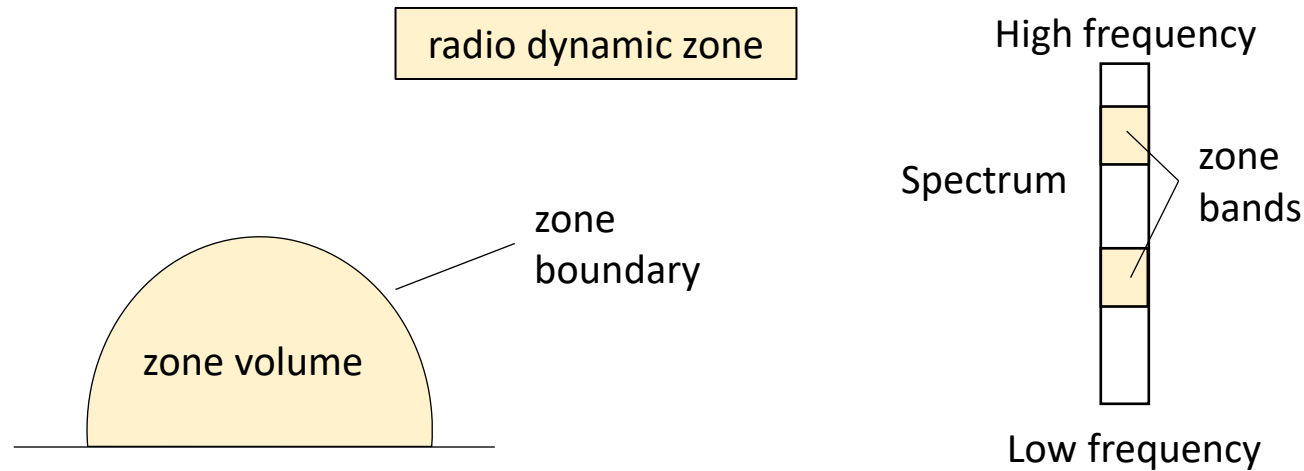


# Radio dynamic zone

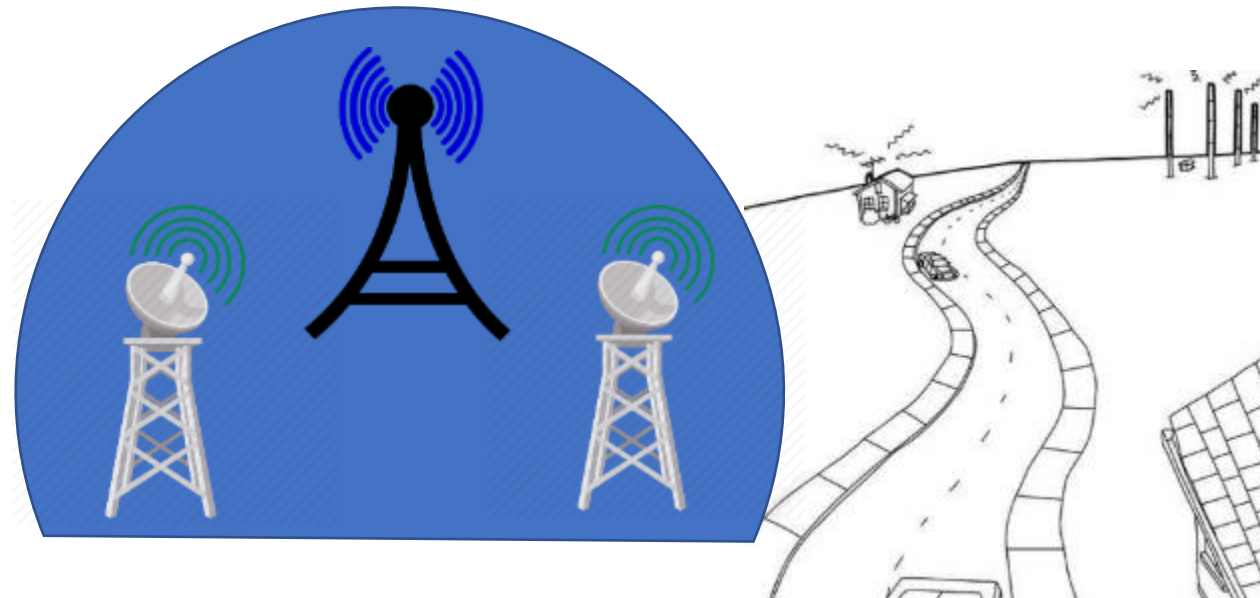
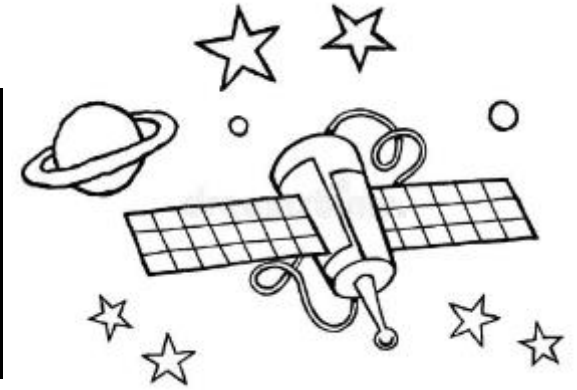
An area or volume

with ***automatic*** spectrum management mechanisms

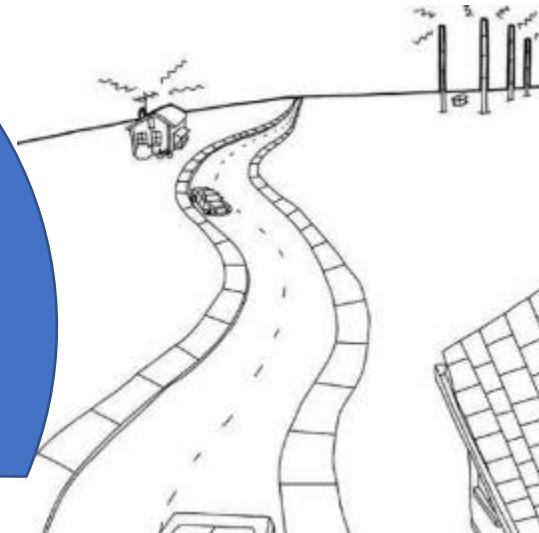
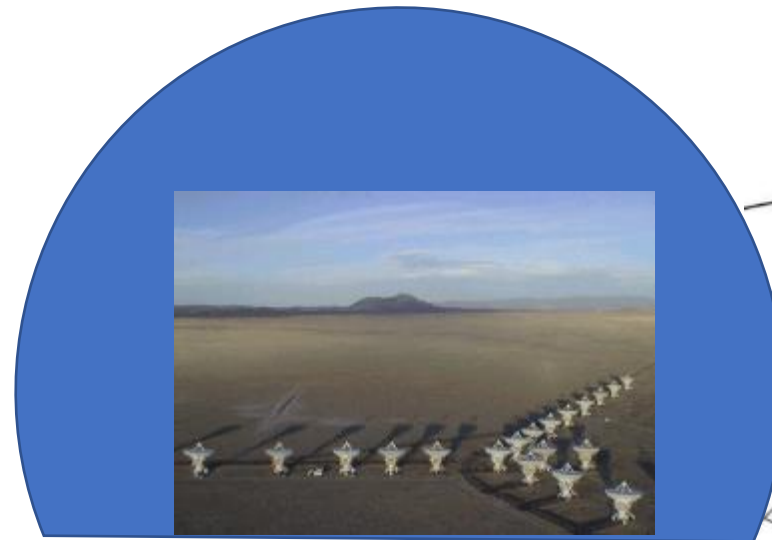
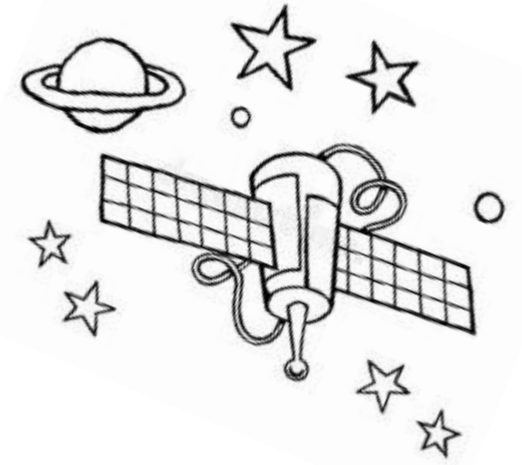
that control electromagnetic energy entering, escaping, or occupying the zone



Wireless testing “in” the zone  
does not interfere with users  
of spectrum outside



Spectrum users “outside” the zone do not interfere with passive users in the zone





# Spectrum Innovation Initiative: National Radio Dynamic Zones (SII-NRDZ)

Goal	Advance the use of dynamic spectrum sharing
Method	Extended field trials of radio dynamic zones
Vision	Radio dynamic zones enhancing spectrum access for multiple facilities and applications



# NSF 2022 Solicitation overview (22-579)

## Solicitation text and other information

- Links at SII home page: [https://nsf.gov/mps/oma/spectrum\\_innovation\\_initiative.jsp](https://nsf.gov/mps/oma/spectrum_innovation_initiative.jsp)

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